



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590

JAN 09 2017

REPLY TO THE ATTENTION OF:

WW-16J

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Robert D. Vollhaber
Forest Lake Contracting, Inc.
14777 Lake Drive
Forest Lake, Minnesota, 55025-9461

Re: In the Matter of Forest Lake Contracting, Inc.
Consent Agreement and Final Order: Docket No. **CWA-05-2017-0002**

Dear Mr. Vollhaber:

Enclosed please find a copy of the signed fully executed Consent Agreement and Final Order (CAFO) in resolution of the above case.

Our records indicate that you have paid the civil penalty in the amount of \$2,500 to the Treasurer of the United States of America. A copy of the check, dated October 13, 2016, was received by our office on October 19, 2016.

Thank you for your cooperation in resolving this matter.

Sincerely,

A handwritten signature in black ink that reads "Peter Swenson".

Peter Swenson, Chief
Watersheds and Wetlands Branch

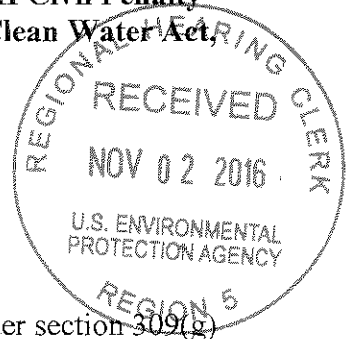
Enclosures

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5

In the Matter of:) Docket No. CWA-05-2017-0002
)
Forest Lake Contracting, Inc.,) Proceeding to Assess a Class II Civil Penalty
Forest Lake, Minnesota,) Under Section 309(g) of the Clean Water Act,
) 33 U.S.C. § 1319(g)
Respondent.)

CONSENT AGREEMENT AND FINAL ORDER

JURISDICTIONAL ALLEGATIONS



1. This is an administrative action commenced and concluded under section 309(g) of the Clean Water Act (CWA), 33 U.S.C. § 1319(g), and sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (the Consolidated Rules) as codified at 40 C.F.R. Part 22, for violations of section 301(a) of the CWA, 33 U.S.C. § 1311(a).

2. According to 40 C.F.R. § 22.13(b), where the parties agree to settle one or more causes of action before the filing of a complaint, an administrative action may be commenced and concluded simultaneously by the issuance of a consent agreement and final order (CAFO).

3. Complainant is, by lawful delegation, the Director of the Water Division, Region 5, U.S. Environmental Protection Agency (U.S. EPA).

4. Respondent is Forest Lake Contracting, Incorporated, 14777 Lake Drive, Forest Lake, Minnesota, 55025.

5. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

6. Respondent consents to the terms of this CAFO, including the assessment of the civil penalty specified below.

JURISDICTION AND WAIVER OF RIGHT TO HEARING

7. Respondent stipulates that U.S. EPA has jurisdiction over the subject matter of this CAFO and waives any jurisdictional objections it may have.

8. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.

9. By executing this CAFO, the Respondent does not admit liability or admit Complainant's factual allegations set forth in this CAFO. The Respondent's execution of this CAFO does not constitute a waiver or admission of any kind, including without limitation a waiver of any defense, legal or equitable, which Respondent may have in this or any other administrative or judicial proceeding, other than a proceeding to enforce this CAFO.

STATUTORY AND REGULATORY BACKGROUND

10. Section 309(g) of the CWA, 33 U.S.C. § 1319(g), states that: "Whenever, on the basis of any information available the Administrator finds that any person has violated [section 301 of the CWA, 33 U.S.C. § 1311], ... the Administrator ... may, after consultation with the State in which the violation occurs, assess a ... class II civil penalty under [section 309(g)(2)(B) of the CWA, 33 U.S.C. § 1319(g)(2)(B)]. "

11. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), states that "Except as in compliance with [section 404 of the CWA] the discharge of any pollutant by any person shall be unlawful."

12. Section 404(a) of the CWA, 33 U.S.C. § 1344(a), states: "The Secretary [of the Army] may issue permits ... for the discharge of dredged or fill material into the navigable waters at specified disposal sites."

13. Section 502(12)(A) of the CWA, 33 U.S.C. § 1362(12)(A), defines a “discharge of pollutants” as “ ... any addition of any pollutant to navigable waters from any point source.”

14. Section 502(14) of the CWA, 33 U.S.C. § 1362(14), defines “point source” as “ ... any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, ... [or] discrete fissure... from which pollutants are or may be discharged.”

15. Section 502(6) of the CWA, 33 U.S.C. § 1362(6), defines “pollutant” as “ ... dredged spoil, solid waste, ... biological materials, ... rock, sand [or] agricultural waste discharged into water.”

16. Section 502(7) of the CWA, 33 U.S.C. § 1362(7), defines “navigable waters” as “ ... the waters of the United States”

17. Federal regulations, at 40 C.F.R. § 232.2, define the term “waters of the United States” to include rivers, streams and “wetlands.”

18. Federal regulations, at 40 C.F.R. § 230.3(t), define “wetlands” as “ ... those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions.”

19. The Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701 note, and its implementing regulations at 40 C.F.R. part 19, increased the statutory maximum penalty under section 309(g)(2)(B) of the CWA, 42 U.S.C. § 1319(g)(2)(B), for violations occurring after December 6, 2013, from \$10,000 to \$16,000 per day of violation and from a \$125,000 to a \$187,500 maximum penalty.

ALLEGATIONS OF LIABILITY

20. On or about July and August of 2014, Respondent completed construction at real property located at Aquatore Park, (Sec. 12, T.31N., R 23W., Anoka County, Minnesota (Latitude 45.13831° N, Longitude -93.24151° W)) in Blaine, Minnesota, (“Aquatore Park”).

21. On or about July and August of 2014, Respondent, or its contractors, added 4,520 cubic yards of solid waste or municipal waste or rock or sand or cellar dirt or fill material from bulldozers and backhoes, into 1.22 acres of water on Aquatore Park.

22. Respondent was a corporation.

23. Therefore, Respondent was a “person” as defined at section 502(6) of the Act, 33 U.S.C. § 1362(5).

24. Respondent added 4,520 cubic yards of solid waste or municipal waste or rock or sand or cellar dirt or fill material into 1.22 acres of waters at Aquatore Park.

25. Therefore, Respondent “discharged” into waters at Aquatore Park as defined at section 502(12) of the Act, 33 U.S.C. § 1362(12).

26. Respondent added 4,520 cubic yards of solid waste or municipal waste or rock or sand or cellar dirt or fill material into waters at Aquatore Park.

27. Therefore, Respondent discharged “pollutants” into waters at Aquatore Park as defined at section 502(6) of the Act, 33 U.S.C. § 1362(6).

28. Respondent added 4,520 cubic yards of solid waste or municipal waste or rock or sand or cellar dirt or fill material into waters at Aquatore Park and used a bulldozer and backhoe, also known as rolling stock.

29. Therefore, Respondent discharged “pollutants” from a “point source” into waters at Aquatore Park as defined at section 502(14) of the Act, 33 U.S.C. § 1362(14).

30. The 1.22 acres of water at Aquatore Park were inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances did support, a prevalence of vegetation typically adapted for life in saturated soil conditions.

31. Therefore, the 1.22 acres of waters at Aquatore Park were “wetlands” as defined at 40 C.F.R. § 232.2.

32. The wetlands were next to, and flowed into, the waters of Springbrook Creek (also known as County Ditch 17).

33. The waters of Springbrook Creek flowed into the waters of the Mississippi River.

34. The Mississippi River was used in interstate and foreign commerce.

35. Therefore, the Mississippi River was “waters of the United States” as defined at 40 C.F.R. § 232.2.

36. The waters of Springbrook Creek were a “tributary” to the waters of the Mississippi River.

37. Therefore, the waters of Springbrook Creek were “waters of the United States” as defined at 40 C.F.R. § 232.2.

38. The waters of the wetlands were “adjacent” to and a “tributary” of Springbrook Creek as defined at 40 C.F.R. § 232.2.

39. Therefore, the waters of the wetlands were “waters of the United States” as defined at 40 C.F.R. § 232.2.

40. Therefore, the wetlands, Springbrook Creek, and the Mississippi River, were “navigable waters” as defined at section 502(7) of the Act, 33 U.S.C. § 1362(7).

41. Respondent discharged pollutants from a point source into navigable waters without a Dredge and Fill Permit as required by section 404(b) of the Act, 33 U.S.C. § 1344(b).

42. Therefore, Respondent discharged pollutants from a point source into navigable waters in violation of section 301 of the Act, 33 U.S.C. § 1311.

43. Each day the pollutants remained in navigable waters constituted an additional day of violation of Sections 301 and 404 of the Act, 33 U.S.C. §§ 1311 and 1344.

CIVIL PENALTY

44. Based on an analysis of the factors as specified in section 309(g)(3) of the CWA, 33 U.S.C. § 1319(g)(3), the facts of this case, Complainant has determined that an appropriate civil penalty to settle this action is \$2,500.00.

45. Within 30 days after the effective date of this CAFO, Respondent must pay the \$2,500.00 civil penalty by sending a cashier’s or certified check, payable to the “Treasurer, United States of America,” to:

U.S. EPA, Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, MO 63197-9000

46. The check must note the case caption and the docket number of this CAFO.

47. A transmittal letter, stating Respondent’s name, the case title, Respondent’s complete address and the case docket number must accompany the payment. Respondent must send a copy of the check and transmittal letter to:

Regional Hearing Clerk (E-19J)
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

Kerryann Weaver (WW-16J)
Wetlands Enforcement Section
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

Jeffery Trevino (C-14J)
Office of Regional Counsel
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

48. This civil penalty is not deductible for federal tax purposes.

49. If Respondent does not timely pay the civil penalty, U.S. EPA may bring an action to collect any unpaid portion of the penalty with interest, nonpayment penalties and the United States' enforcement expenses for the collection action. Respondent acknowledges that the validity, amount and appropriateness of the civil penalty are not reviewable in a collection action.

50. Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any overdue amount from the date payment was due at a rate established by the Secretary of the Treasury pursuant to 26 U.S.C. § 6621(a)(2). Respondent must pay the United States' enforcement expenses, including but not limited to attorneys fees and costs incurred by the United States for collection proceedings. In addition, Respondent must pay a quarterly nonpayment penalty each quarter during which the assessed penalty is overdue.

GENERAL PROVISIONS

51. This CAFO resolves Respondent's liability, and any liability of the Respondent's owners, parents, subsidiaries, affiliates, related corporations and entities, insurers, reinsurers, indemnitors, stockholders, officers, directors, employees, agents, servants, successors and assigns for only federal civil penalties for the violations and facts alleged in this CAFO.

52. This CAFO does not affect the right of the U.S. EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

53. This CAFO does not affect Respondent's responsibility to comply with the CWA or other applicable federal, state and local laws or regulations.

54. This CAFO is a "final order" for the purposes of any future enforcement action under section 309 of the CWA, 33 U.S.C. § 1319.

55. The terms of this CAFO bind Respondent and Respondent's owners, parents, subsidiaries, affiliates, related corporations and entities, insurers, reinsurers, indemnitors, stockholders, officers, directors, employees, agents, successors and assigns.

56. Each person signing this consent agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.

57. Each party agrees to bear its own costs and fees, including attorneys' fees, in this action.

58. This CAFO constitutes the entire agreement between the parties.

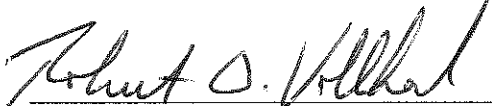
59. The effective date of this CAFO is the date it is filed with the Regional Hearing Clerk, after having been signed by the Regional Administrator and subject to the requirements of section 309(g)(4)(C) of the CWA, 33 U.S.C. § 1319(g)(4)(C).

60. Complainant is providing public notice of and reasonable opportunity to comment on the proposed issuance of the CAFO according to section 309(g)(4) of the CWA, 33 U.S.C. § 1319(g)(4).

In the Matter of: Forest Lake Contracting, Inc., Forest Lake, Minnesota
Docket No: CWA-05-2017-0002
Consent Agreement and Final Order

Forest Lake Contracting, Inc., Respondent

10/13/2016
Date


Robert D. Vollhaber, Vice-President

U.S. Environmental Protection Agency, Complainant

10/28/16
Date



Christopher Korleski, Director
Water Division

In the Matter of: Forest Lake Contracting, Inc., Forest Lake, Minnesota
Docket No: CWA-05-2017-0002
Consent Agreement and Final Order



FINAL ORDER

This Consent Agreement and Final Order, as agreed to by the parties, will become effective immediately upon filing with the Regional Hearing Clerk. **IT IS SO ORDERED.**

Date: January 6, 2017

By: 

Ann Coyle
Regional Judicial Officer
United States Environmental Protection Agency
Region 5

In the Matter of: Forest Lake Contracting, Inc., Forest Lake, Minnesota
Docket No: CWA-05-2017-0002
Consent Agreement and Final Order

CERTIFICATE OF SERVICE

I hereby certify that today I served a true and correct copy of this fully executed and filed Consent Agreement and Final Order for this civil administrative action against Forest Lake Contracting, Inc., Forest Lake, Minnesota, as follows:

Copy to Respondent by Certified U.S. Mail, Return-Receipt Requested:

Robert D. Vollhaber, Vice-President
Forest Lake Contracting, Inc.
14777 Lake Drive
Forest Lake, Minnesota 55025

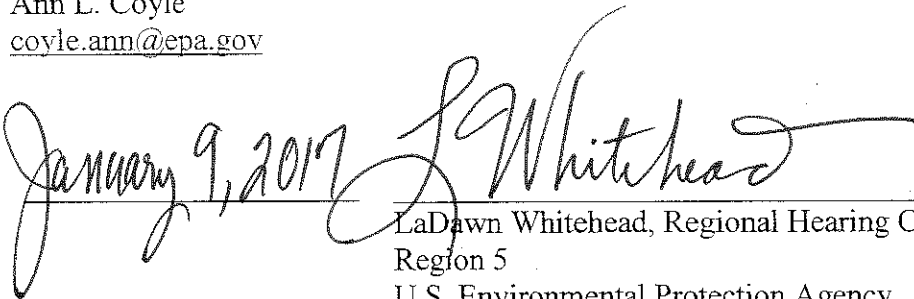
Copy to Counsel for Complainant, Via E-Mail:

Jeffery M. Trevino
trevino.jeffery@epa.gov

Copy to Regional Judicial Officer, Via E-Mail:

Ann L. Coyle
coyle.ann@epa.gov

Dated:

January 9, 2017 

LaDawn Whitehead, Regional Hearing Clerk
Region 5
U.S. Environmental Protection Agency
77 West Jackson Boulevard (E-19J)
Chicago, Illinois 60604